W. 7.C.

SUPPLEMENTAL MATERIALS

DATE: May 3, 2006

TO: Lane County Board of Commissioners

DEPARTMENT: Public Works Department

PRESENTED BY: Tom Stinchfield, Transportation Planning Engineer

TITLE: PUBLIC HEARING AND ORDER/In the Matter of Adopting a Priority List for

ConnectOregon Projects in Lane County

These are supplemental materials for the May 3, 2006 public hearing on the *Connect*Oregon priorities in Lane County. Included in this packet are:

Order with Exhibit A to the Order with priority lists for Region and Statewide Priorities

Lane County Project Rankings (Using the suggested MWACT method)

• March 27, 2006 letter from ODOT Director with guidelines and suggestions for rankings

Bucket Screening Matrix for Lane County projects

 Draft Region 2 Evaluation Matrix for all Region 2 projects providing information from the applications

Discussion

The attached materials evaluate and rank the seven applications in Lane County for the *Connect*Oregon. As stated in the agenda cover memo, these rankings are difficult and the projects remain closely bunched. This discussion is intended to assist the Board in making a decision on rankings in preparation for the All-Area meeting on May 16, 2006 in Salem where a consensus Region 2 proposal is desired. The first step in the process was to screen the projects into "Buckets". As stated in the agenda cover memo, all of the Lane County projects have been placed in "Bucket 1". Thus, only one list based on the buckets is required.

The process guidance allows each reviewing group to select a method for evaluating projects against the criteria established in the *Connect*Oregon legislation (SB 71). Early in the process, ODOT Region staff sent out a method developed by the MWACT as a suggestion for possible use. We have elected to use this method, rather than invent another one. It is clear that both this method and the one used by LCOG to rank metro area projects are mathematical, but not really precise. Judgment has to be applied to any of these methods. In addition, the process requests comments on both region and statewide lists. The raw rankings are:

	Eugene Air Cargo Project	28 points
2.	Port of Siuslaw Maple St Landing and Transient Dock	28 points
	Central Oregon and Pacific Railroad	27 points
4.	LTD Pioneer Parkway EmX	24 points
5.	Union Pacific Railroad	24 points
6.	Creswell Airport	23 points
7.	Eugene Depot	23 points

Phasing

Region 2 staff has requested ideas on phasing of projects due to the limited amount of funds available in relation to the requests. Lane County staff has requested comments from applicants on the phasing issue. The following responses have been received to date. We expect that some of the applicants may address this issue at the public hearing.

Port of Siuslaw: The Port Manager has indicated that the project was split into two phases prior to the application. In addition, the Port has overmatched the grant portion of the project and made part of the request a loan. No further phasing or reduction in scope is possible.

Union Pacific Railroad: A representative of the UP indicated that their proposal had also been scaled back from approximately \$12 million to the current proposal of \$7,080,000 and cannot be further reduced in scope.

Central Oregon and Pacific Railroad: A CORP representative indicated that their track improvements could be phased if necessary. However, the benefits of the higher weight capacity track (increasing from the 267,000 lb standard to the 286,000 lb standard) will not be realized until an entire network of track is upgraded to the heavier standard.

Region versus Statewide List

In county staff's opinion, the following projects may be competitive for statewide funding. It is important to note that the statewide competition will be intense, but Region 2 has requested the assemblage of a Region 2 statewide list in order to assert the importance of our Region 2 projects.

- Union Pacific Railroad. The importance of these improvements to the UP Mainline for both freight movement and Amtrak movement statewide and beyond argues for statewide consideration.
- Eugene Air Cargo Project. As the second largest airport in the state, and an air cargo hub at the southern end of the Willamette Valley, this project may be able to compete for statewide funds.
- Central Oregon and Pacific Railroad. The improvements on this short line railroad in both Region 2 and Region 3 are primarily focused on regional rail access. However, they connect to the UP system in Eugene and have benefits in delivering products, particularly forest products, to California and beyond.

IN THE BOARD OF COUNTY COMMISSIONERS OF LANE COUNTY STATE OF OREGON

ORDER NO.	, , , , , , , , , , , , , , , , , , , ,										
application process for the Con-	epartment of Transportation (ODOT) has created an nectOregon program, a \$100 million program to invest frastructure to ensure Oregon's transportation system is nd										
WHEREAS, the Lane Cou October 19, 2005 to discuss Co	WHEREAS , the Lane County Board of Commissioners held a work session on October 19, 2005 to discuss <i>Connect</i> Oregon; and										
WHEREAS, ODOT has re- Lane County and participate in	quested the Board submit a priority list for projects in a Region 2 All-Area priority setting process; and										
WHEREAS, the Board held testimony on the project applica	d a public hearing on May 3, 2006 to gather public ations in Lane County; and										
WHEREAS, the Board wis Exhibit A attached to this order;	hes to adopt a list of priority projects as shown on now, therefore, it is hereby										
ORDERED that the list of p Region 2 Planning and Develop	project priorities shown on Exhibit A be forwarded to the oment Manager.										
Dated this day o	of May, 2006										
	Bill Dwyer, Chair										
	Lane County Board of Commissioners										
APPROVED AS TO FORM Date Lane County											
OFFICE OF LEGAL COUNSEL											

Exhibit A

ConnectOregon Applications In Lane County

Priority List for Region 2 Allocation

(in priority order)

App #	Project Name	Request	Comment
1. 044-06	Eugene Air Cargo	\$4,103,461	grant
2. 048-06	Port of Siuslaw Dock	\$258,000 \$86,000	grant Ioan
3. 014-06	CORP Mainline	\$1,477,492	Reg 2 grant, phasable
4. 045-06	LTD EmX	\$5,400,000	grant
5. 065-06	Union Pacific Eugene	\$5,664,000	grant
6. 034-06	Creswell Airport	\$612,800	grant
7. 031-06	Eugene Depot	\$400,000	grant

Priority List for Statewide Allocation

(in priority order)

App #	Project Name	Request	Comment
1. 065-06	Union Pacific Eugene	\$5,664,000	grant
2. 044-06	Eugene Air Cargo	\$4,103,461	grant
3. 014-06	CORP Mainline	\$1,477,492	Reg 2 grant, phasable

Lane County Project Rankings - All Projects and "Bucket" #1

Connect Oregon Area 5 Project Rating

	CONSIDERATIONS (from OAR 731-035-0060)	Central Oregon and Pacific Creswell Eugene Air Railroad Airport Cargo Project Eugene Depot		Eugene Depot	LTD Pioneer Parkway EmX	Port of Siuslaw	Union Pacific Railroad	
1	Proposed transportation project reduces transportation costs for Oregon businesses	4	2	4	2	2	2	4
2	Proposed transportation project benefits or connects two or more modes of transportation	2	4	4	4	2	4	2
	Proposed transportation project is a critical link in a statewide or regional transportation system that will measurably improve utilization and efficiency of the system	4	4	5	4	5	5	4
	How much of the cost of a proposed transportation project can be borne by the applicant for the grant or loan	4	4	4	4	4	4	2
	Proposed transportation project creates construction and permanent jobs in this state	4	2	4	2	2	4	3
1	Proposed transportation project is ready for construction, or if the project does not involve construction it is at a comparable stage	5	3	3	1	3	3	5
	Project leverages other investment and public benefits from the state, other government units, or private business	3	3	3	5	5	5	3
1	Applicant for grant or loan can meet the requirement to contribute 20 percent of the eligible project costs	1	1	1	1	1	1	1
	SCORE	27	23	28	23	24	28	24

1	General	= 2	2 Specific = 4
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² Benefits = 2 Connects = 4

³ Utilization = 4 Efficiency = 2 Identified in "Public Agency Plan" or "Meet Standards" = 5
4 Regional 20 % match = 2 Over 20 % = 4

⁵ Creates Construction Jobs = 1 **Plus one**: Strong link to permanent jobs = 3 Weak or not substantiated link to permanent jobs = 2 "Trolling" for jobs = 1 (Less than 6 months = 5 Less than 1 year = 3 More than a year = 1 (Tompletes Federal Earmark = 5 Builds on/makes use of Previous Investments = 3

^{8 20 % = 1}

March 27, 2006

Lylla Gaebel, Clatsop County Commissioner Northwest Oregon ACT PO Box 1058 Warrenton, Oregon 97146

Richard Bjelland, Woodburn City Council Mid-Willamette Valley ACT OHCS 725 Summer Street NE, Suite B Salem, Oregon 97301-4246

Roger Nyquist, Linn County Commissioner Cascades West ACT 300 4th Avenue SW Albany, Oregon 97321

Commissioner Bill Dwyer, Chair Bobby Green, Commissioner Anna Morrison, Commissioner Lane County Board of Commissioners Lane County Public Service Building 125 East 8th Avenue Eugene, Oregon 97401

Dear ACT Chairs and Lane County Board of Commissioners:

On behalf of the Oregon Transportation Commission, I would like to request that the Region 2 "SuperACT" committee review and prioritize *Connect*Oregon Region 2 project applications. Your leadership and expertise will make an invaluable contribution to the success of the program and the future of multimodal transportation funding in the state. Thank you in advance for all of your work.

ODOT Region 2 staff (Jane Lee) has been sent electronically all the Region 2 12-page applications, plus completeness and technical evaluation reports for *Connect*Oregon review and ranking. A hard copy of all Region 2 applications is also in the hands of the region staff. These hard copies contain additional materials beyond the 12-page electronic version, including maps, letters of support and other details. Region 2 staff will coordinate with each of you to ensure that your respective committees have the documents you want for review.

ACT Chairs March 27, 2006 Page 2 of 2

In addition, Freight Mobility Section staff will soon be sending you several other documents via e-mail to assist in your committee's review and evaluation process. These documents include:

#1 General Guidelines #2 Project Evaluation Matrices (Excel Spreadsheets) #3 Post-Technical Review Applications Log (PDF) #4 Timeline Chart

We look forward to working with you in this exciting process.

Sincerely,

Matthew L. Garrett Director

cc: Jane Lee, ODOT Lane County Area Manager
Julie F. Rodwell, ODOT Freight Mobility Section Manager

Guidelines and Suggestions for Review of ConnectOregon Projects

This document has several sections, as follows:

- 1. Timeline for Review
- 2. Conflict of Interest Disclosure
- 3. Project Evaluation
 - 3.1. Requirements of SB 71
 - 3.2. Obtaining Additional Data
 - 3.3. Dividing a Project into Several Parts
 - 3.4. Qualitative Evaluation and Groupings
 - 3.5. Evaluation Matrix and Ranking
 - 3.5.1. Criteria for each Consideration
 - 3.5.1.1 First Consideration -- Reduce Transportation Costs
 - 3.5.1.2 Second Consideration -- Benefit/Connect Two or More Modes
 - 3.5.1.3 Third Consideration -- Improve Utilization & Efficiency of Transportation System
 - 3.5.1.4 Fourth Consideration -- Applicant Match Percentage
 - 3.5.1.5 Fifth Consideration -- Jobs Creation (Construction & Permanent)
 - 3.5.1.6 Sixth Consideration -- Construction Readiness
 - 3.5.1.7 Possible Additional Considerations
 - 3.5.2. Weighting and Ranking Example
 - 3.6. Other Evaluation Issues
- 4. ConnectOregon Website and List Serve Messages
- 5. Consensus Committee
- 6. Ouestions.

1. Timeline for Review

In order for the process to stay on schedule, Review Committees must complete their work and submit it back to the *Connect*Oregon staff (ODOT's Freight Mobility Section) no later than *Friday, May 19 at noon*. Reviews are preferred electronically, but fax and mail are acceptable. Contact information is at the end of this document

2. Conflict of Interest Disclosure

In response to questions from several members regarding potential conflicts of interest, we issued the following guidance from ODOT's Assistant Attorney General.

It is essential that the *Connect*Oregon program and process maintain credibility and trust with the Legislature, stakeholders, and public, so we want to avoid even the appearance of a conflict with those who participate in the project selection process. At the same time, the future of multi-modal transportation in Oregon needs expert advice that can only be found in specific industries and stakeholders, and Senate Bill 71 (SB 71) specified business advisory groups to make recommendations to the Oregon Transportation Commission (OTC). The challenge is to avoid conflict while engaging essential expertise and experience.

To accomplish this goal, we believe that potential conflict and the appearance of conflict

can be resolved through full and repeated disclosure by persons involved in the project selection process who are associated with project applications.

All members of the Region Review Committees and Modal Advisory Committees will be asked to announce at each meeting whether they or their organization is an applicant or associated with an application. Those representatives will be asked to refrain from voting on or recommending their own projects, but they will be able to otherwise participate in the evaluation and recommendation process. In order to keep our process open and transparent, this disclosure requirement will apply to both public and private sector members. Such disclosure should also be identified and included in any written recommendations of Committees. It is also important to keep in mind that the ultimate decision maker on selecting projects will be the Oregon Transportation Commission.

3. Project Evaluation

3.1. Requirements of SB 71

ConnectOregon applicants were instructed that, when recommending and selecting projects, the following will be considered as specified in SB 71:

- Whether the project reduces transportation costs for Oregon businesses;
- Whether it benefits or connects two or more modes:
- Whether it is a critical link in a statewide or regional transportation system:
- How much of the cost can be borne by applicants;
- Whether the project creates construction and permanent jobs in the state; and
- Whether the project is ready for construction.

The first three of these considerations are strategic considerations; the applicant's description of how the project responds to each is critically important in making the case that this is a strategic project which truly "Connects Oregon." The first three considerations are thus of primary importance.

The application seeks information on each of these considerations. Applicants were instructed to provide as much quantitative, technical information about their projects as possible to assist you, the reviewer, in forming your recommendations. For example, findings of market studies, activity forecasts, cost-benefit studies, feasibility studies and other supporting work were to be summarized and included with appropriate citation.

Because the projects are potentially diverse, no single set of data sources could be specified. It was up to each applicant to be as precise and well-documented as possible in showing how the application responds to any of the six *Connect*Oregon considerations. Not all considerations may be applicable to each project; evaluate those that apply. The application also provided an opportunity for applicants to describe other merits of their project that go beyond these six considerations.

3.1. Obtaining Additional Data

Should any Review Committee determine that additional written data is necessary concerning any application or project, they may request ConnectOregon staff to solicit

this from applicants, and such solicitations may ONLY be made by ConnectOregon staff. Requests from Review Committees for such information must be submitted as soon as possible, but no later than noontime, Friday March 31. Staff will forward such requests to applicants, and applicants must respond within one business day i.e. close of business Monday April 3. Applicants will also have the opportunity to directly submit any clarifications to the posted consultant feasibility reviews, also by April 3. Staff will publish an Addendum containing any new information by Friday April 7 and notify the Review Committees. Review Committees may, at their discretion, invite presentations from applicants on an equitable basis, i.e. inviting every applicant under that committee's purview, as long as these presentations are not more than 15 minutes in duration including questions and answers.

3.2. Dividing a Project into Several Parts

Although applicants were encouraged to separate their various projects into separate applications, not all approached it this way. As review work proceeds, if an application lends itself to being divided (with the component sub-projects still successfully addressing the *Connect*Oregon considerations), your Review Committee may decide to split certain applications into two or more separate parts with separate merits. In doing this, please number them with the same tracking number (001-06 etc) and a suffix a, b, c, etc. so that they can be tracked (for example: 001a-06).

3.3. Qualitative Evaluation and Groupings

As you review the applications, the OTC asks that you evaluate project applications by assigning them to one of four groups:

- 1) Projects that have demonstrated that they meet all six considerations;
- 2) Projects that have demonstrated that they meet all three strategic considerations:
- Projects that achieve one or more of the strategic considerations, but not all of them or
- Projects that cannot demonstrate any of the strategic or region-wide considerations.

The Commission encourages the Modal and Regional Review Committees to prioritize projects within those four categories based on their modal and regional expertise.

Assignment of each project to one of the above four groups may be accomplished in several ways. Your Committee is at liberty to develop its own method. What follows are suggestions only.

Rating of projects may be achieved through qualitative evaluation, discussion and consensus, perhaps rating projects High, Medium or Low performers under each consideration without use of mathematical weighting of evaluation criteria, and without formal scoring of each application.

3.4. Evaluation Matrix and Ranking

Some Review Committees, however, have expressed a desire to score and rank the projects under their purview, i.e., using a more mathematical approach. For those wishing to take this approach, it is requested that they rank all projects in order of preference, by Region or Statewide fund. The Regional funds are \$15m per region and the statewide funds are \$25m.

3.4.1. Criteria for each Consideration

The six considerations in SB 71 lend themselves to the following types of measures or criteria. (The material that follows is taken from the application instructions.)

3.4.1.1. First Consideration -- Reduce Transportation Costs

How does the project reduce transportation costs for Oregon business (es)? Note the specific industry or actual Oregon businesses that will receive benefit. How are those savings achieved? For example, how many businesses are affected and in what ways? Will the reduced costs result in time savings to one or more businesses -- in lower costs to customers, in added service levels, in greater profits or income to businesses? Will the investment improve business competitiveness against other Oregon firms, or against businesses in other states? Are the beneficiaries located in Oregon or beyond? Does the project remove a critical bottleneck or constraint that affects the transportation costs to Oregon businesses? Who will benefit, and why? Are the costs direct, affecting the applicant, or indirect, affecting the public at large? How does the applicant quantify the improvements – time savings, business expansion, better service to customers, safety improvements, other? Cost reduction does not necessarily mean rate reduction to the end consumer; it could mean lower costs that help a company or organization in other ways.

3.4.1.2. Second Consideration -- Benefit/Connect Two or More Modes

Does the project connect two or more transportation modes? What modes are connected by the project and what are the benefits of the added connectivity? Does the project include a connection to a non-funded mode (e.g. highway)? If so, this ineligible portion of the project must be distinguished from the eligible portion, i.e. connections to modes qualified for *Connect*Oregon funding (air, marine, rail, and public transit).

How does the applicant propose to quantify the improved connectivity – reducing congestion (where? how much?), handling increased tonnage by alternative modes (how many tons? what commodities?), time savings (how much and to whom?), business expansion (how much and to whom?), better service to customers (measured by what considerations?), better transit services (resulting in what new ridership?), safety improvements and accident reductions (by what amount?); other?

3.4.1.3. Third Consideration -- Improve Utilization & Efficiency of Transportation System

Does the project provide a critical link in a statewide or regional transportation system? Are key elements in the system and their connectivity with the project involved? Will the project measurably improve use and efficiency of the system? This consideration

differentiates from the modal connectivity consideration above because it addresses the larger significance of the proposed connection, seeking to determine if it has regional, multi-regional or even statewide significance. Does the applicant demonstrate this? What critical bottleneck or constraint will the project remove? Who will be benefited, how and why?

How does the applicant quantify the improvements – reducing congestion (where? how much?), handling increased tonnage by alternative modes (how many tons? what commodities?), time savings (how much and to whom?), business expansion (how much and to whom?), better service to customers (measured by what considerations?), better transit services (resulting in what new ridership?), safety improvements and accident reductions (by what amount?); other?

3.4.1.4. Fourth Consideration -- Applicant Match Percentage

Did the applicant exceed the program's minimum requirements of 20% match for grants and 0% down payment for loans? If so, by what amount or percentage? The example evaluation matrix offered in this mailing gives a maximum of ten (10) points to this consideration. Using this matrix, the eight loan applicants could be awarded the full 10 points (rather than penalized) since there is no match requirement for loans. A possible method of awarding the points is to give one (1) point for projects with 20% match, and 10 points for the project with the highest % "overmatch" which happens to be 370% [when a 20% match is rated as 0% overmatch, a 40% match is rated at 100% overmatch, and so on] and then award points to the other applications by interpolation.

3.4.1.5. Fifth Consideration -- Jobs Creation (Construction & Permanent)

What is the job creation impact of the *Connect*Oregon investment? Evaluate the description and supporting data, which should include the number and nature of the jobs created in Oregon in each category below that is applicable to this project:

- 1. Construction jobs: Are the construction jobs covered by BOLI or Davis Bacon? How will the anticipated wages compare to the average 2004 County wage? What is the duration of the construction jobs? Which jobs, if any, will be filled by Oregon residents or will the contractor bring in out-of-state crews?
- 2. Other Direct jobs not including construction (new hiring or layoffs that do not occur as a specific result of the ConnectOregon project): The number and type of jobs to be created or retained. Is a new job being created or is it a retained job? Jobs that are being relocated from one part of the state to the other are not considered in the ranking process, only jobs that are a net gain for the state.
- 3. *Indirect jobs*: Does the project create *indirect* jobs in supplier companies due to increased activity from the project?
- 4. Induced jobs: Does the project create induced jobs in the general economy resulting from increased spending both by the grant recipient and by its suppliers? If the project is expected to create indirect and induced jobs, the application must carefully and accurately distinguish these benefits within the overall job creation retention impact of the project.

3.4.1.6. Sixth Consideration-- Construction Readiness

The project construction start date is the date on which the applicant expects to break ground. If the project does not involve construction, evaluate the date when the first major outlay of funds will occur.

Evaluate whether preliminary or final design of the project is yet to begin, underway, or completed. Are any land use actions – such as zoning changes, comprehensive plan goal exceptions or amendments, or land use permits – needed? If yes, have the necessary approvals been obtained, or is work to obtain the approvals underway? Are any land use actions needed? Are environmental approvals or other related work needed? If yes, have the approvals been obtained, or is work to obtain approvals underway? Examples of environmental work or approvals that may be needed include: Environmental Assessments, Environmental Impact Statements, Air Quality Determinations or environmental permits. Has the applicant checked with the relevant state or federal agency to identify any environmental approvals that may be needed?

In view of the above considerations and any other relevant considerations, did the applicant provide a credible estimated project timeline and description of where the project is on this timeline?

3.4.1.7. Possible Additional Considerations

Did the applicant describe any other considerations or information they would like the evaluators to know? Did they provide qualitative or quantitative documentation of other factors or considerations? Among such considerations are those benefits that uniquely relate to public transit projects, for example, projects that:

- Increase mobility;
- Mitigate congestion (freeing up highway capacity for trucks);
- Improve air quality;
- Increase economic vitality;
- Increase property values;
- Conserve energy; and
- Improve sustainability.

3.4.2. Weighting and Ranking Example

Included is a project-by-project evaluation matrix using the six considerations of SB 71 and the four groups described above that will be used by the Oregon Freight Advisory Committee. This approach is similar to what committees have done in the past when helping ODOT with OTIA and other highway project prioritization.

Therefore, if your Committee finds these useful in evaluating the project applications, please use them. You might use the evaluation matrix to put qualitative comments in each cell, or you might choose to put numerical scores, based on your own weightings, in the cells. These materials are attached (Attachment #2). This example ranks the projects by region and start date, so that the "Construction Ready" consideration is easily addressed.

Review Committees may want to also include other considerations, for example Oregon Economic and Community Development Department's "shovel ready" site certification. We also can provide a GIS map of the *Connect*Oregon application sites that has been overlaid with the certified sites.

3.6 Other Evaluation Issues

Each Regional Committee should report back regarding what composes their project list recommendation for the \$15m per region. In addition, Regional Committees may want to prioritize how they would allocate the \$25m in statewide funds also. There may be some projects with multi-regional or statewide benefit that should receive high priority, and this should be indicated.

Each Modal Committee should report back regarding what composes their project list recommendation for the \$100m statewide. It will be helpful if the Committees build this ranking by region, since the ultimate OTC decision will be made by region. As with the regional reviews, there may be some projects with multi-regional or statewide benefit that should receive high priority, and this should be indicated.

4. ConnectOregon Website and List Serve Messages

All applications will be posted to the ODOT *Connect*Oregon web site, so that in your review process, if you decide you'd like to see additional applications, they can be downloaded from the web. Contact ODOT Freight Mobility Section manager Julie Rodwell at 503-986-3525 for additional materials that accompany each application.

To stay abreast of general information about the program, please ask to add your e-mail address to the ConnectOregon list serve by contacting ConnectOregon@odot.state.or.us

5. Consensus Committee

A facilitator has been hired to staff the Consensus Committee. A list of its members will be posted on the web shortly. In general, two individuals from each of the nine Review Committees will be asked to serve on the Consensus Committee along with additional industry and economic development reps.

6. Questions

Please address all non-aviation questions to the ODOT Freight Mobility Section:

Julie F. Rodwell Manager, Freight Mobility Section 503-986-3525 Cell 503-385-6080 Fax 503-986-4173 Julie.F.Rodwell@odot.state.or.us Amy Hollingsworth Key Contact, Freight Mobility Section 503-986-3520 Fax 503-986-4173 Amy.Hollingsworth@odot.state.or.us

And address aviation questions to:

Robert Hidley Director, Oregon Dept. of Aviation 503-378-4880 Fax 503-373-1688 Robert.Hidley@state.or.us

BUCKET SCREENING MATRIX

CONSIDERATIONS (from SB	Central Oregon and Pacific					_	
71)	Railroad	Creswell Airport	Eugene Air Cargo Project	Eugene Depot	LTD Pioneer Parkway EmX	Port of Siuslaw	Union Pacific Railroad
Proposed transportation project reduces transportation costs for Oregon businesses	for Oregon forest products industries by providing and maintaining a less expensive transportation alternative. Lower rail rates vs. truck will result in a savings of up to	The Creswell Airport is both a time and money saver for local businesses, entrepeneurs, and larger multi-state companies. FedEx and UPS rely on Hobby Field during times of inclement weather at the Eugene Airport when landing bottlenecks or the inability to land occur. This benefits customers who rely on a timely delivery and FedEX/UPS whose bottom lines and business reputations are: based on their delivery guarantees. With the removal of the moratorium on development, the Creswell Airport can be considered as a site for the placement of a smaller hub by both companies.	Improvements will remove current constraints for efficient movement of air cargo at Eugene. Less time is then needed for movement of time-sensitive shipments to the air cargo network. Project reduces direct and indirect costs associated with cargo movement and handling. According to the draft 2005 Oregon Transportation Plan, investments that expand regional air services, especially air freight, are needed and should be supported because highway congestion will become a financial constraint.	Improve efficiency of transit, taxi, private vehicle and pedestrian circulation on site, improve safety by reducing congestion and traffic conflicts, and reduce wait times. This will be accomplished through a combination of improvements to the parking	Business transportation cost savings include: travel time savings resulting from dedicated bus lanes, fewer motor vehicle accidents, improved freight mobility/accessibility due to reduced congestion on I-5 and city streets, improved mobility on the state highway system, particularly near I-5 and Beltline Road, and increased access and mobility for employees/customers with and without cars. For every \$10 million invested in transit, over \$15 million is saved in transportation costs to both highway and transit users. The Pioneer Parkway BRT project could save approximately \$57 million in transportation costs for both Oregon businesses.	This project will reduce fuel costs and transit time for both the commercial fishing vessels and seafood dealer trucking operations. The project will also reduce transportation facility maintenance costs for the Port and reduce the safety liability risk associated with deficient wharf and floating dock facilities. The project site is the closest seafood transfer facility to the exceptional Heceta Bank fishing grounds and the 1-5 corridor markets, reducing both marine and highway transportation costs	improvements needed to address business
Proposed transportation project benefits or connects	This project will provide an alternative to truck transportation for Oregon businesses by making the CORP more efficient and capable of handling more carloads of traffic The avoided truck trips will result in reduced highway congestion from truck in the Roseburg area (Note: both a Region 2 and Region 3 application). The avoidance of up to 63,000 annual truck trips will result in avoiding an increase in the truck Average Annual Daily Traffic (AADT) of up to 4%.	Note: See above for connection between air transportation and the highway system related to air freight delivery companies. Another significant air/highway link on a northwest regional basis is that of the emergency medical transportation services (EMT).Four EMT providers (Air Life, out of Bend, CAL OR out of Brookings, Mercy Flights out of Medford, and Life Flight,out of Portland) currently use Hobby Field on a part-time and growing basis for a wide range of reasons.	The increased demand for the movement of time-sensitive freight requires frequent trucking. The capacity enhancement at the airport improves the connection between ground and the national air transportation system. Supports OTP POLICY 3.1 – An Integrated and Efficient Freight System, STRATEGY 3.1.4: Work with shippers, transportation providers and other groups to improve traffic flows and interactions between modes. It is estimated that the potential value to the community would be an increase of \$42M in goods shipped/received.	DRAFT POLICY 1.1 – Development of an	†	For decades the Maple Street Landing and Transient Dock has linked commercial fishing vessels to seafood dealers, and the dealers to their local markets, using the federal waterway and highway system. Commercial vesselsto off-load seafood and load fishing gear. Public hoists on the Port's adjoining Old Town Wharf are used by vessel crews and commercial seafood dealers from the vessels to containers and transport vehicles on the wharf. The fresh seafood cargo is then quickly moved by truck from the wharf to local seafood markets, and using Hwy 126 to regional markets in the Willamette Valley and beyond to distant markets on the 1-5 corridor like Seattle and San Francisco.	Intercity rail passenger service is becoming a critical part of the region's transportation system. This rail line is part of a state supported rail passenger corridor, as well as a portion of Amtrak's long distance network connecting Oregon to California and Washington. It provides an alternative to air and hgihway transportation in the congested I-5 corridor. Since more fluid operations in the Eugene terminals will also permit better service to local freight customers, it will also be possible to provide a better product to those freight customers utilizing the truck-rail transloads in the area. Note: ODOT reviewer estimates 80% benefit to freight and 20% to Amtrak.
Proposed transportation project is a critical link in a statewide or regional transportation system that will measurably improve utilization and efficiency of the system (strategic consideration)	The project will connect Oregon businesses to the national rail system, making them more competitive. Using rail reduces congestion on the highway system while lowering costs by the businesses. The reducted congestion will be statewide by avoiding up to 63,000 additional annual truck trips on I-5 by increasing car loads up to 9,000 per year. Applicant estimates \$8,600,000 in avoided social costs (congestion, air pollution, noise, and accidents). Also, estimates decreased fuel consumption up to 1 million gallons per yea by 2015 and reduced costs to shippers of \$17,000,000 per year.	Creswell Hobby Field is categorized as a Community Aviation Airport (Category 4) in the 2000 Oregon Aviation Plan, based on its functional raol, and it is included in Oregon's "Core System of Airports" for having a " significant role in the statwide aviation system." Hobby Field supports 3 maintenance shops, 3 flight schools, and 2 skydiving operations. As noted ealier, Hobby Field is a backup for obth FedEx and UPS and is used by 4 EMT providers in emergency/critical care patients.		The Eugene Depot serves as the multimodal transportation hub for the lower Willamette valley and the southern terminus of Amtrak's high-speed rail system serving the Willamette Valley north to Vancouver, B.C. The Depot is the terminal for Amtrak's interstate passenger rail and bus service, serving the Lane County and surrounding areas to the east, south and west. Supports OTP draft POLICY 3.1 – An Integrated and Efficient Freight System, Strategy 3.1.7 Support rail transportation to achieve greater efficiency of goods movements through public/private partnerships and to reduce traffic on area roadways.	The project is an essential link in the Statewide and Regional transportation system. The project supports many of the strategies and policies in the draft Oregon Transportation Plan, particularly Goal 2, Management of the System, and Goal 3, Economic Vitality. This project is identified in TransPlan, and also in the RTP. The project will measurably improve the efficiency of the regional and state transportation system. The peak hour transit mode share on congested corridors, a key plan performance measure that is affected by BRT, would increase from 7.9 percent to 10.1 percent. The percentage of drive-alone trips will decrease from 44.21 percent in 2002 to 40.21 percent in 2025.	The Siuslaw River Harbor is approximately 35 miles from Heceta Bank, whereas Umpqua is 44 miles, Newport is 53 miles, and Coos Bay is 58 miles, providing a shorter sailing time and reducing vessel fue and operating costs. The Siuslaw Fisherman's Association reported that local fishing boats delivering to other ports are "burning extra fuel and losing a day of fishing in the process." Maple Street Landing and Transient Dock is a minor but locally important component of the south coast maritime-rail-truck Major Freight Corridor described in the 1999 Oregon Highway Plan. Less than 1/2 mile of local streets connects the dock to US Hwy 101 and State Hwy 126 (National Highway System), and ultimately to I-5.	The main line through Fugene is and of the

BUCKET SCREENING MATRIX

CONSIDERATIONS (from SB 71)	Central Oregon and Pacific Railroad	Creswell Airport	Eugene Air Cargo Project	Eugene Depot	LTD Pioneer Parkway EmX	Port of Siuslaw	Union Pacific Railroad
How much of the cost of a	Total cost is \$12,379,574. This is total for Region 2 and Region 3. ODOT reviewers required split between regions. Region 2	Total cost is shown as \$1,121,978. Grant request is \$612,800. Local match is \$224,395. This fulfills minimum 20% match requirement for grant.	The total project cost is proposed at \$5,471,281. The grant request of \$4,103,461 will be matched by local and federal leveraged funds of \$1,367,820, which is 25% of the total, and 5% above the minimum required.	The City of Eugene, with federal funds under the SAFETEA program, will bear 70% of the total \$1.4 million project cost. The ConnectOregon grant request of \$400,000 will be matched by \$1 million in federal funds earmarked for the Eugene Depot project.	Lane Transit District will provide the \$1.08 million required match to the \$5.4 million ConnectOregon Pioneer Parkway Project request. \$31,520,000 million in funds will be provided from a combination of local funds, land grants, and federal funds. Sufficient Federal funds are authorized in the 2005 federal transportation bill, SAFETEA-LU, Sec. 3043 (d)(17) and LTD has programmed local match in its long range financial plan.	Total cost of this phase for ConnectOregon is \$769,000. Grant request is \$258,000 (33%) and loan request is \$86,000 (11%).	Total project cost is \$7,080,000. Grant request is \$5,664,000 and local match is \$1,416,000 (20%).
Proposed transportation project creates construction and permanent jobs in this state (strategic consideration)	26 track construction jobs for about a year. Application estimates that increased capacity could support up to 571 railroad and forest products jobs in southwest Oregon. This appears to be a combined amount for Winchester Rail Yard and track improvements in both Region 2 and 3.	Estimates construction crew of 7. Also reports lost opportunities because of lack of fire suppression capability. A recent inquiry from a company looking for a site for 100 direct jobs for an air transportation facility. Company liked I-5 access and small town atmosphere. Water supply issues and denial by the fire marshal led to the location of the company elsewhere.	The annual growth rate for air cargo in Lane County over the past three years is 10.4%.	Design and construction will be by Oregon firms. With an economic multiplier of 1.9 to 2.0 for construction expenditures, the project is expected to have a \$2.7 to \$2.8 million benefit to the regional and state economy.	LTD's \$38 million Pioneer Parkway Bus Rapid Transit Project would create an estimated 214 construction jobs * Increased demand for goods and services from local suppliers will create an additional 401 indirect jobs *The Pioneer Parkway BRT project is expected to have an annual operating and maintenance cost of approximately \$1,250,000. Over 20 years this would be approximately \$25,000,000 for operations, creating an estimated 1,425 jobs	already challenged by regulation and fuel costs. Applicant estimates 80 local fishing	No construction jobs would be created since existing UP crews would be used. Applicant asserts future job creation through long term benefits of more efficient operations. Oregon operations included 265,000 carloads originating and 300,000 carloads terminated in Oregon.
Proposed transportation project is ready for construction	Track replacement requires no environmental permits. Completion date given is December 2007.	Final design underway by consultant, to be completed in April, 2006. Can contract in 2007.	Land acquisition, environmental review, initial civil design and construction cost estimates have already been completed. Construction could start by the spring of 2007, as that would coincide with the timing for receipt of the federal grant and completion of the architectural plans for the building.	of the intermodal project and requirement	Construction of the transit station at the Gateway Mall along the Pioneer Parkway EmX corridor can begin in 2007. The other- transit stations along the corridor will be	PE complete. Permits underway. Projected start Oct 1, 2006. Replacement of existing facilities should expedite permits.	Design work and field checking needed. Work to be performed by UP crews. No government approvals are necessary. Completion projected for 2007.
BUCKET*	1 .	1	1	1	1	1	1

^{* -} Buckets are defined as follows:

^{1.} Project demonstrates it meets all six considerations

Project demonstrates that it represents strategic investments and connections - two or more modes of transportation, system improvements, and jobs/economic development; but may not be fully ready to construct, able to demonstrate lower transportation costs for Oregon business, or leverage other benefits.

^{3.} Project achieves one or more of the strategic considerations, but not all of them.

Project cannot demonstrate any of the strategic or regionwide considerations

Connect Oregon Region 2 Evaluation Matrix DRAFT

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Que de la constant de		dic.	Light Conference	Hode	/	\`O _{Q_} 66		Sec	district	5 /	CRAIN	, otal .	210	18100	e Liner	Allistat se	st const to v
<u>/ & </u>	\ B	P	Q ,		<u>(</u>		<u> </u>		240,000	_	500 470	4 404 070	45%	125%	2007, 2Q	2007, 2Q	Applicant's timeline is reasonable.
2	034-06	City of Creswell	Creswell Airport Fire Suppression Project Salem Municipal Airport - Enlarge/improve terminal bldg. for	Aviation	\$	612,800	\$	-+	\$ 612,800	\$	509,178	\$ 1,121,978	45%	125%	2007, 2Q	2007, 20	Applicant's timeline is reasonable.
		i	future air carrier service. Upgrade security requirements to		l			- 1			1						Consultant questioned use of FAA AIP funds after 9/07. Apart from
2	035-06	City of Salem	meet FAA requirements post 911.	Aviation	\$	2,510,000	\$	- }	\$ 2,510,000	\$	628,000	\$ 3,138,000	20%	0%			that, timeline is reasonable.
		City of Newport	Newport Municipal Airport Hangar Development	Aviation	\$	520,000	\$		\$ 520,000	\$	130,000	\$ 650,000	20%	0%	2006, 4Q	2006, 4Q	Applicant's timeline is reasonable.
2	044-06		Air Cargo Facilities Improvements	Aviation	\$	4,103,461	\$	_	\$ 4,103,461	\$	1,563,957	\$ 5,667,418	28%	40%	2007, 2Q	2007, 2Q	Apart from question about whether the project will be using FAA AIP funds after the program expires, the construction start date is reasonable, and could even be moved up a few months.
2	047.06	City of Astoria City of Newport	Scheduled Airline Service - Astoria and Newport	Aviation		3,369,600	ę	.	\$ 3,369,600	s	842,400	\$ 4,212,000	20%	0%	2006, 4Q	2006, 4Q	Applicant's timeline is reasonable.
	047-06	City of Newport	Scrieduled Airline Service - Astona and Newport	Aviation	+*	3,309,000		-	4 0,303,000	 * 	042,400	4,2,2,000	20%		2000, 14	2000, 10	Design timeline is too ambitious, question about whether permits will
2	092-06	Port of Tillamook Bay	Tillamook Airport Multimodal Freight Infrastructure	Aviation	ls	600,000	\$	- }	\$ 600,000	s	200,000	\$ 800,000	25%	25%	2006, 4Q	2007, 1Q	be needed.
2	020-06	Port of Newport	Newport International Terminal Access Improvement	Marine	\$	2,775,200			\$ 2,775,200		693,800			0%			Applicant's timeline is reasonable.
2	048-06	Port of Siuslaw	Transient Dock Project (Maple St. Landing) Florence	Marine	\$	258,000	\$ 86,	000	\$ 344,000	\$	425,000	\$ 769,000	62%	210%	2006, 4Q	2006, 4Q	Applicant's timeline is reasonable.
					٦_ ً		_			۱.	, ,,,,		ا ہے۔ ا		2007 42	2007.00	Consultant raised question about need for dredging, which could
2	094-06	Port of Toledo	Toledo Intermodal and Industrial Center	Marine / Rail Freight	1.5	4,385,600	\$	-	\$ 4,385,600	\$	1,096,400	\$ 5,482,000	20%	U%	2007, 1Q	2007, 2Q	lead to need for permits. Apart from this, timeline is reasonable. The timeline is reasonable and is based on a CO award to 1) acquire
	047.00	City of Lebanon/ Co-Applicant -	Laboras Daland Fraility	Doil Freight		1 010 550		- 1	\$ 1,918,558		479,640	\$ 2,398,198	20%	. 0%	2008, 2Q	2008, 2Q	property; 2) prepare design; and 3) bid project.
2	017-06	Albany & Eastern RR	Lebanon Reload Facility	Rail Freight	<u> </u>	1,918,558	•	-+	y 1,310,005	 	413,040	ψ 2,390,190	2070	0 %	2000, 20	2000, 202	The project is dependent on a CO award, and could begin within 6
		Willamette Valley Railroad] [}	mos; however, they may have under-estimated costs, and may need
2	053-06	Company	Upgrade Track between Stayton and Woodburn to Class 1	Rail Freight	s	2,342,880	s	.	\$ 2,342,880	ls	585,720	\$ 2,928,600	20%	0%	2006, 3Q	2007, 1Q	to further document their source for match.
	000 00	Company	opgicado (radio decimonio de		۲			_	`			·					
2	060-06	Albany & Eastern Railroad	Mill City Railroad Bridge Project	Rail Freight	\$	800,000	\$	-	\$ 800,000	\$	200,000	\$ 1,000,000	20%	0%	2006, 3Q	2007, 1Q	Questions were raised about cost estimates in application. Assuming they are resolved, const. could begin within 4 months.
2	061-06	Albany & Eastern Railroad	RR Tie Project - Mill City	Rail Freight	\$	640,000	\$	-	\$ 640,000	\$	160,000	\$ 800,000	20%	0%	2006, 3Q	2007, 1Q	Questions were raised about cost estimates in application. Assuming they are resolved, const. could begin within 4 months. Applicant provides construction start date of "2007." Project should
2	066-06	Union Pacific Railroad	Install Centralized Traffic Control (Albany-Salem)	Rail Freight	l s	4,604,000	s	- 1	\$ 4,604,000	s	1,151,000	\$ 5,755,000	20%	0%	2007	2007, 3Q	not require more than 5 months to start construction.
	000-00	Confederated Tribes of Siletz	install definanced frame control (vibari) calcin)	Tun Tolgin	۲	1,000,1000		_	4 102 1022	1	.,,	<u>·</u>					
2	070-06	Indians (CTSI)	CTSI Toledo Mill Site Rail Siding Restoration	Rail Freight	\$	231,840	\$	-	\$ 231,840	\$	57,960	\$ 289,800	20%	0%	2006, 4Q	2006, 4Q	Applicant provided a timeline which is reasonable.
2	077-06	Willamette & Pacific Railroad	Willamina Branch 286K pound Rail Upgrade Project	Rail Freight	\$	2,208,492	\$	-	\$ 2,208,492	\$	885,000	\$ 3,093,492	29%	45%	2006, 30	2006, 3Q	While applicant needs approval from Union Pacific RR, owner of the track, all design and permits are complete, and mobilization on hand
																	Applicant lists 3rd quarter '06 as the date they would begin the design process – i.e., not the construction start date. Their timeline shows a construction start date of 4th quarter '06, which is
2	099-06	Port of Tillamook Bay	RR Track Replacement Work - Region 2 Portion of Line	Rail Freight	\$	931,198	\$	<u>- </u>	\$ 931,198	\$	564,700	\$ 1,495,898	38%	90%	2006, 3Q	2006, 4Q	reasonable.
				Rail Freight / Rail	1			- 1					ll			l	Applicant provides construction start date of "2007." Project should
2	065-06	Union Pacific Railroad	Eugene New Thru Running Track/Passenger Layover Track	Passenger	\$	5,664,000	\$	-	\$ 5,664,000	\$	1,416,000	\$ 7,080,000	20%	0%	2007	2007, 3Q	not require more than 5 months to start construction. Applicant lists 4th quarter '06 as the date they would begin the design process — i.e., not the construction start date. The timeline in
					l			- 1		l			1 1				the application indicates January 2008 construction start date, which
2	031-06	City of Eugene *	Eugene Depot Passenger/Transit Access Improvements	Rail Passenger / Transi	t	\$400,000	\$		\$ 400,000	\$	2,000,000	\$ 2,400,000	83%	315%	2006, 40	2008, 1Q	is reasonable.
2	009-06	Tillamook County Transportation		Transit	\$	550,000		_	\$ 550,000		184,000		25%	25%	2007, 1Q	2007, 1Q	Applicant provided a timeline from design to permits to construction bids to construction completion – all of which is reasonable.
		Lane Transit District														0053 13	Applicant states that P.E. is complete and env. processes will conclude in Aug '06. Plus, contractor is already under contract. Added 2-mo. Contingency to account for potential design/permit
2	045-06	City of Springfield	Pioneer Parkway Bus Rapid Transit Project (BRT)	Transit	\$	5,400,000	\$		\$ 5,400,000	\$ 3	32,600,000	\$ 38,000,000	86%	330%	2006, 30	2006, 4Q	Project is truly construction ready. Added 4 months to applicant exp
			<u> </u>		1					ļ						l	
_		O'the of Alberta	Bus Parking Garage to house transit vehicles-Linn County Fuel	Terania		115 200	1.		\$ 115,200		28,800	\$ 144,000	20%	0%	2006, 30	2006, 4Q	July '06 start date to account for any CO award potentially occurring in Aug '06.
2		City of Albany	Station Keizer Transit Station	Transit Transit	1 4	115,200 2,500,000			\$ 2,500,000			\$ 3,220,000		10%	2008, 30	2008, 3Q	Applicant provided a timeline which is reasonable
2	072-06	Salem-Keizer Transit - App 1	IVEIZEL HAUSIL STATION	Halloll	+*-	2,500,000	 	-	¥ 2,000,000	 	. 20,000	- 0,220,000		,070			PI PI
2	073-06	Salem-Keizer Transit - App 2	Construct South Salem Transit Station (Madronna/Commercial)	Transit	\$	2,500,000	\$	-	\$ 2,500,000	\$	750,000	\$ 3,250,000	23%	15%	2008, 30	2008, 3Q	Applicant provided a timeline which is reasonable
		Regional Maritime Security	Integrated Intermodal Safety, Security & Efficiency		1.		1			_	4 000 00-			4500	0000 00	2000 20	Assuming agreements are as certain as stated in the application, the
1,2,4,5	079-06	Coalition	Enhancement Project, Columbia River	Marine	1\$	1,226,667	\$	-	\$ 1,226,667	 \$	1,226,667	\$ 2,453,334	50%	150%	2006, 3C	2006, 3Q	timeline is reasonable.
12345	054-06	Cogent Corporation International	Enhance G.A. Aviation	Aviation	\$	7,340,000	 \$	_	\$ 7,340,000	\$	2,203,000	\$ 9,543,000	23%	15%	2006, 40	2006, 4Q	Applicant's timeline is reasonable.
1,2,0,1,0	100.00	Central Oregon & Pacific								1							Assuming project begins with CO award and considering
2, 3	014-06	Railroad, Inc.	Improvements - Main Lines	Rail Freight	\$	7,353,762		-	\$ 7,353,762	_	5,025,812	\$ 12,379,574	_		2006, 10	2006, 4Q	mobilization time, added 4 months.
GRAND			27 Applications		\$	65,861,258	\$ 86	,000	\$ 65,947,258	\$!	56,327,034	\$ 122,274,292	46%			ļ	
	T																
Note: % (Overmat	ch is calculated by subtracting 2	20 percent from the % Match, then dividing by 20%. For exam	ple, a 40% match is equ	uivale	nt to a 100% (Overmatch ([40	- 20]	/ 20).								
Note: Co	nstructi	on Start Date (Adjusted) is the d	ate stated by the applicant, but possibly adjusted by the feas	ibility consultant.]		* Proj	ect adjusted	d to add land cost	t to mat	ch.		<u> </u>	
								_									